

Message Text

CONFIDENTIAL

PAGE 01 STATE 180796 TOSEC 080140
ORIGIN AF-10

INFO OCT-01 EUR-12 SSO-00 ISO-00 SIG-03 IO-13 SS-15
NSCE-00 H-01 PA-01 SP-02 CIAE-00 INR-10 NSAE-00
INRE-00 /068 R

DRAFTED BY AF/S-GMOOSE:LH
APPROVED BY AF-WCHARROP
AF/S-GMOOSE:LH
AF/S:JDAVIDOW
S/S-O:SRPVALERGA

-----065167 180151Z /66

O 180116Z JUL 78 ZFF5
FM SECSTATE WASHDC
TO AMEMBASSY MAPUTO IMMEDIATE
AMEMBASSY DAR ES SALAAM IMMEDIATE
AMEMBASSY LAGOS IMMEDIATE
AMEMBASSY LUSAKA IMMEDIATE
AMEMBASSY MBABANE IMMEDIATE
AMEMBASSY KHARTOUM IMMEDIATE
INFO OAU COLLECTIVE IMMEDIATE
USDEL SECRETARY IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE
AMEMBASSY BONN IMMEDIATE

C O N F I D E N T I A L STATE 180796 TOSEC 080140

BONN FOR MOOSE, ZFF5 SECRETARY ONLY

E.O. 11652: GDS

TAGS: PDEV, RH, US

SUBJECT: BRIEFING FRONT LINE ON HELMS AMENDMENT

1. SEN. JESSE HELMS PLANS TO INTRODUCE AMENDMENT TO
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 180796 TOSEC 080140

PENDING SECURITY ASSISTANCE (SA) AUTHORIZATION BILL THAT
WOULD UNILATERALLY SUSPEND U.S. SANCTIONS AGAINST
RHODESIA FOR PERIOD OF SIX MONTHS AS DEMONSTRATION OF
SUPPORT FOR INTERNAL SETTLEMENT. HELMS' SIMILAR AMEND-
MENT TO STATE DEPARTMENT AUTHORIZATION BILL WAS NAR-
ROWLY REJECTED JUNE 28 BY VOTE OF 48-42. HELMS IS
MOUNTING MAJOR CAMPAIGN, POSSIBLY FILIBUSTER, WHEN SA

AUTHORIZATION BILL REACHES SENATE FLOOR, WHICH COULD BE AS EARLY AS FRIDAY, JULY 21. BISHOP MUZOREWA HAS ARRIVED IN WASHINGTON AT HELMS' INVITATION TO LOBBY ON BEHALF OF AMENDMENT AND IS ALSO SCHEDULED TO MAKE SEVERAL PUBLIC APPEARANCES.

2. DEPARTMENT HAS FORMED TASK FORCE TO ORGANIZE MAJOR CAMPAIGN AGAINST AMENDMENT INVOLVING SENIOR ADMINISTRATION OFFICIALS. WE WILL ARGUE THAT UNILATERAL SUSPENSION OF SANCTIONS WOULD DO IMMEASURABLE DAMAGE TO OUR CREDIBILITY AMONG AFRICANS AND THUS TO OUR ENTIRE AFRICAN POLICY; WOULD SERIOUSLY UNDERMINE OUR EFFORTS TO BRING THE RHODESIAN PARTIES TOGETHER TO NEGOTIATE A SETTLE-

MENT THAT ALL COULD ACCEPT; AND THUS WOULD RESULT IN PROLONGATION AND INTENSIFICATION OF CONFLICT AND INCREASED LIKELIHOOD OF SOVIET-CUBAN INTERVENTION. WE WILL ALSO CITE NAMIBIA AS DEMONSTRATION THAT THE KIND OF NEGOTIATIONS WE HAVE BEEN PURSUING CAN ACHIEVE RESULTS. NEVERTHELESS, WE ANTICIPATE VERY CLOSE VOTE (HELMS ALREADY CLAIMS TO HAVE NECESSARY 51 VOTES). VARIETY OF FACTORS ARE INFLUENCING CONGRESSIONAL ATTITUDES, NOT LEAST BEING PUBLICITY GIVEN TO MASSACRES OF CIVILIANS IN RHODESIA AND CURRENT TENSIONS IN US-SOVIET RELATIONS. DEBATE ON THE HILL AND IN US MEDIA HAS TENDED TO PORTRAY VOTE AS CHOICE BETWEEN COMMUNIST-CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 180796 TOSEC 080140

BACKED TERRORISTS AND MODERATE, DEMOCRATIC AND PRO-WEST PARTIES TO SALISBURY AGREEMENT.

3. AS FURTHER COMPLICATION TO THIS PICTURE, DEPARTMENT HAS BEEN NOTIFIED BY REV. PAUL LINDSTROM THAT IAN SMITH AND CHIEF CHIRAU, AS WELL AS MUZOREWA AND SITHOLE, HAVE ACCEPTED INVITATION TO ATTEND RELIGIOUS SEMINAR IN CHICAGO JULY 26-27. WHILE WE ARE NOT AWARE THAT SMITH AND CHIRAU HAVE YET APPLIED FOR VISAS, OUR DECISION COULD OBVIOUSLY BECOME AN ISSUE IN THE HELMS AMENDMENT DEBATE.

4. ACTION REQUESTED: DRAWING UPON ABOVE, EMBASSIES SHOULD TAKE EARLY OPPORTUNITY TO BRIEF SENIOR FRONT LINE OFFICIALS, AS WELL AS THEIR REPRESENTATIVES IN KHARTOUM ON HELMS AMENDMENT DEBATE, STRESSING ADMINISTRATION'S EFFORTS TO DEFEAT IT. YOU SHOULD ADVISE THEM THAT STATEMENTS THEY AND THE PATRIOTIC FRONT MIGHT MADE ABOUT THE NEGOTIATIONS MAY WELL BE REPLAYED HERE AND INFLUENCE THE DEBATE. WE DO NOT, HOWEVER, WISH TO STIMULATE STATEMENTS OR LOBBYING EFFORTS BY FRONT LINE WITH REGARD TO HELMS, WHICH WE BELIEVE COULD IN FACT BE COUNTER-PRODUCTIVE GIVEN CONGRESSIONAL ATTITUDES. IF

EMBASSIES DEEM APPROPRIATE, YOU MIGHT ALSO USE THIS
OPPORTUNITY TO STRESS ADVERSE IMPACT WHICH REPORTS OF
ATTACKS ON CIVILIANS IN RHODESIA HAVING ON PUBLIC
ATTITUDES HERE AND DRAW ATTENTION TO OUR POSITION OF
CONDEMNING VIOLENCE AGAINST CIVILIANS ON BOTH SIDES.

5. FYI: ACTING ASSISTANT SECRETARY HARROP BRIEFED
AMBASSADOR BOMANI JULY 17 ON STATUS OF ADMINISTRATION'S
EFFORT. BOMANI SAID HE AND HIS FRONT LINE COLLEAGUES IN
WASHINGTON HAVE BEEN FOLLOWING PROGRESS OF AMENDMENT
CLOSELY AND INDICATED UNDERSTANDING OF NEED NOT TO GIVE
HELMS SUPPORTERS ANY NEW TARGETS TO SHOOT AT. CHRISTOPHER

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 STATE 180796
ORIGIN IO-14

INFO OCT-01 ISO-00 /015 R

66011

DRAFTED BY: IO/UNA:BJSHARP

APPROVED BY: IO/UNA:AFHOLLOWAY

-----077140 181847Z /43

O 181820Z JUL 78

FM SECSTATE WASHDC

INFO AMEMBASSY BUCHAREST IMMEDIATE 0044

C O N F I D E N T I A L STATE 180796

FOR AMB YOUNG FROM UNA

FOL TEL SENT ACTION MAPUTO DAR ES SALAAM LAGOS LUSAKA
MBABANE KHARTOUM INFO OAU COLLECTIVE USDEL SECRETARY
LONDON PRETORIA BONN FROM SECSTATE DTD 18 JUL 1978 QTE

C O N F I D E N T I A L STATE 180796 TOSEC 080140

BONN FOR MOOSE, ZFF5 SECRETARY ONLY

E.O. 11652: GDS

TAGS: PDEV, RH, US

SUBJECT: BRIEFING FRONT LINE ON HELMS AMENDMENT

1. SEN. JESSE HELMS PLANS TO INTRODUCE AMENDMENT TO

PENDING SECURITY ASSISTANCE (SA) AUTHORIZATION BILL THAT WOULD UNILATERALLY SUSPEND U.S. SANCTIONS AGAINST RHODESIA FOR PERIOD OF SIX MONTHS AS DEMONSTRATION OF SUPPORT FOR INTERNAL SETTLEMENT. HELMS' SIMILAR AMENDMENT TO STATE DEPARTMENT AUTHORIZATION BILL WAS NARROWLY REJECTED JUNE 28 BY VOTE OF 48-42. HELMS IS
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 180796

MOUNTING MAJOR CAMPAIGN, POSSIBLY FILIBUSTER, WHEN SA AUTHORIZATION BILL REACHES SENATE FLOOR, WHICH COULD BE AS EARLY AS FRIDAY, JULY 21. BISHOP MUZOREWA HAS ARRIVED IN WASHINGTON AT HELMS' INVITATION TO LOBBY ON BEHALF OF AMENDMENT AND IS ALSO SCHEDULED TO MAKE SEVERAL PUBLIC APPEARANCES.

2. DEPARTMENT HAS FORMED TASK FORCE TO ORGANIZE MAJOR CAMPAIGN AGAINST AMENDMENT INVOLVING SENIOR ADMINISTRATION OFFICIALS. WE WILL ARGUE THAT UNILATERAL SUSPENSION OF SANCTIONS WOULD DO IMMEASURABLE DAMAGE TO OUR CREDIBILITY AMONG AFRICANS AND THUS TO OUR ENTIRE AFRICAN POLICY; WOULD SERIOUSLY UNDERMINE OUR EFFORTS TO BRING THE RHODESIAN PARTIES TOGETHER TO NEGOTIATE A SETTLE-

MENT THAT ALL COULD ACCEPT; AND THUS WOULD RESULT IN PROLONGATION AND INTENSIFICATION OF CONFLICT AND INCREASED LIKELIHOOD OF SOVIET-CUBAN INTERVENTION. WE WILL ALSO CITE NAMIBIA AS DEMONSTRATION THAT THE KIND OF NEGOTIATIONS WE HAVE BEEN PURSUING CAN ACHIEVE RESULTS. NEVERTHELESS, WE ANTICIPATE VERY CLOSE VOTE (HELMS ALREADY CLAIMS TO HAVE NECESSARY 51 VOTES). VARIETY OF FACTORS ARE INFLUENCING CONGRESSIONAL ATTITUDES, NOT LEAST BEING PUBLICITY GIVEN TO MASSACRES OF CIVILIANS IN RHODESIA AND CURRENT TENSIONS IN US-SOVIET RELATIONS. DEBATE ON THE HILL AND IN US MEDIA HAS TENDED TO PORTRAY VOTE AS CHOICE BETWEEN COMMUNIST-BACKED TERRORISTS AND MODERATE, DEMOCRATIC AND PRO-WEST PARTIES TO SALISBURY AGREEMENT.

3. AS FURTHER COMPLICATION TO THIS PICTURE, DEPARTMENT HAS BEEN NOTIFIED BY REV. PAUL LINDSTROM THAT IAN SMITH AND CHIEF CHIRAU, AS WELL AS MUZOREWA AND SITHOLE, HAVE
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 180796

ACCEPTED INVITATION TO ATTEND RELIGIOUS SEMINAR IN CHICAGO JULY 26-27. WHILE WE ARE NOT AWARE THAT SMITH AND CHIRAU HAVE YET APPLIED FOR VISAS, OUR DECISION COULD

OBVIOUSLY BECOME AN ISSUE IN THE HELMS AMENDMENT DEBATE.

4. ACTION REQUESTED: DRAWING UPON ABOVE, EMBASSIES SHOULD TAKE EARLY OPPORTUNITY TO BRIEF SENIOR FRONT LINE OFFICIALS, AS WELL AS THEIR REPRESENTATIVES IN KHARTOUM ON HELMS AMENDMENT DEBATE, STRESSING ADMINISTRATION'S EFFORTS TO DEFEAT IT. YOU SHOULD ADVISE THEM THAT STATEMENTS THEY AND THE PATRIOTIC FRONT MIGHT MADE ABOUT THE NEGOTIATIONS MAY WELL BE REPLAYED HERE AND INFLUENCE THE DEBATE. WE DO NOT, HOWEVER, WISH TO STIMULATE STATEMENTS OR LOBBYING EFFORTS BY FRONT LINE WITH REGARD TO HELMS, WHICH WE BELIEVE COULD IN FACT BE COUNTER-PRODUCTIVE GIVEN CONGRESSIONAL ATTITUDES. IF EMBASSIES DEEM APPROPRIATE, YOU MIGHT ALSO USE THIS OPPORTUNITY TO STRESS ADVERSE IMPACT WHICH REPORTS OF ATTACKS ON CIVILIANS IN RHODESIA HAVING ON PUBLIC ATTITUDES HERE AND DRAW ATTENTION TO OUR POSITION OF CONDEMNING VIOLENCE AGAINST CIVILIANS ON BOTH SIDES.

5. FYI: ACTING ASSISTANT SECRETARY HARROP BRIEFED AMBASSADOR BOMANI JULY 17 ON STATUS OF ADMINISTRATION'S EFFORT. BOMANI SAID HE AND HIS FRONT LINE COLLEAGUES IN WASHINGTON HAVE BEEN FOLLOWING PROGRESS OF AMENDMENT CLOSELY AND INDICATED UNDERSTANDING OF NEED NOT TO GIVE HELMS SUPPORTERS ANY NEW TARGETS TO SHOOT AT. CHRISTOPHER UNQTE CHRISTOPHER

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AMENDMENTS, BRIEFING MATERIALS
Control Number: n/a
Copy: SINGLE
Draft Date: 18 jul 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE180796
Document Source: CORE
Document Unique ID: 00
Drafter: GMOOSE:LH
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780293-1229
Format: TEL
From: STATE
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780747/aaaabnmj.tel
Line Count: 250
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 8a235171-c288-dd11-92da-001cc4696bcc
Office: ORIGIN AF
Original Classification: CONFIDENTIAL
Original Handling Restrictions: ONLY
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: ONLY
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 29 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1968558
Secure: OPEN
Status: NATIVE
Subject: BRIEFING FRONT LINE ON HELMS AMENDMENT
TAGS: PDEV, RH, US
To: MAPUTO DAR ES SALAAM MULTIPLE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/8a235171-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014